## Continuous glucose monitoring (CGM) in children and young people up to the age of 19

Based on the recommendations of the East of England Priorities Advisory Committee

### Continuous Glucose monitoring with alarms for children and young people with type 1 diabetes up to the age of 19:

**Summary of Criteria Recommended for Funding**

All recommendations apply to patients with Type 1 Diabetes Mellitus (T1DM):

1. Children diagnosed with Type 1 diabetes aged < 2 years old (see section 3 for further details).

2. Children who have had one or more episodes of severe hypoglycaemia resulting in cognitive impairment requiring external assistance for recovery, despite optimisation of diabetes care, defined as:
   - For younger children who normally require assistance to correct even mild hypoglycaemia: severe hypoglycaemia associated with severe neurological features usually resulting in coma or seizure and requiring parenteral therapy (glucagon or intravenous glucose).
   - For older children and young people with diabetes: Severe hypoglycaemia requiring the assistance of another person to administer carbohydrates, glucagon, or take other corrective actions.

3. Children with persistent hypoglycaemia unawareness \(^{a,b,c}\) with disabling hypoglycaemia \(^{d}\), despite optimised diabetes care or where the child is unable to communicate symptoms of hypoglycaemia with disabling hypoglycaemia. \(^{d}\)
   - Score ≥4 on the Clarke hypoglycaemia unawareness questionnaire OR
   - Score ≥4 on the Gold hypoglycaemia unawareness Likert scale
   - Evidence of incidentally detected hypoglycaemia episodes from downloaded blood glucose data/ significant hypoglycaemia lasting >15 minutes confirmed by diagnostic CGM or downloaded blood glucose data, that occurred during the waking day which the patients were unaware of.
   - Disabling hypoglycaemia is defined as repeated and unpredictable episodes of hypoglycaemia that results in persistent anxiety about recurrence and is associated with a significant adverse effect on quality of life. Disabling hypoglycaemia is associated with one or more of the following features:
     - High frequency of blood glucose testing (≥ 8 tests per day).
     - High frequency of blood glucose testing during night that disturbs sleep.
     - Persistent efforts to maintain high blood glucose levels in excess of the recommended maximum target in order to avoid hypoglycaemic episodes, that adversely affect metabolic control.

4. Routine funding for any other patients is considered a low priority and is not recommended.

5. Short term use of CGM for diagnostic purposes is included within the National Tariff and should not be separately funded.

6. The use of CGM will be audited and these recommendations will be reviewed after 1 year.
1. Background:

1.1 The technology:

Continuous Glucose Monitoring with alarms (CGM)

1.1.1 CGM devices consist of a subcutaneous glucose-sensing electrode which sends interstitial glucose levels to a paired receiver and/or insulin pump via a transmitter. [1]

All systems provide 3 pieces of information:
- current interstitial fluid glucose
- expected future trend
- glucose history over the preceding hours, days and weeks

All devices give an updated result every 5 minutes (equivalent to 288 tests daily).

1.1.2 CGM systems require calibration using finger-prick blood glucose testing a minimum of twice a day. Finger-prick test using a blood glucose meter is still required during times of rapidly changing glucose levels when interstitial fluid glucose levels may not accurately reflect blood glucose levels (i.e. acute illness such as Influenza, diarrhoea and vomiting), or if hypoglycaemia or impending hypoglycaemia is reported, or the symptoms do not match the system readings.

1.1.3 All devices require a minimum level of expertise and understanding on how to use them, interpret readings and take appropriate action, and require a commitment from the patient/parents/carer to use appropriately and therefore not all devices may be suitable for all patients.

1.1.4 CGM devices may be stand-alone, e.g. the Dexcom range, or may be integrated with insulin pumps. Integrated devices are capable of suspending insulin infusion when BG falls below a pre-set level or suspend insulin infusion when hypoglycaemia is predicted from interstitial glucose readings.

1.1.5 Intermittent interstitial glucose monitoring (iGM) or Flash Glucose Scanning systems (FGS) e.g. Freestyle Libre® currently does not alarm if glucose levels are high or low. [2] The use of iGM e.g. Freestyle Libre is not considered in this document.

1.2 NICE guidelines [NG18]: Diabetes (type 1 and type 2) in children and young people: diagnosis and management, recommends the use of Continuous Glucose Monitoring (CGM) in certain patients [3].

Summary of NICE guidelines [NG18]: Diabetes (type 1 and type 2) in children and young people: diagnosis and management [3].

- **Offer** ongoing real-time continuous glucose monitoring *with alarms* to children and young people with type 1 diabetes who have:
  - frequent severe hypoglycaemia or
  - impaired awareness of hypoglycaemia associated with adverse consequences (for example, seizures or anxiety) or
  - Inability to recognise, or communicate about, symptoms of hypoglycaemia (for example, because of cognitive or neurological disabilities). [new 2015]

- **Consider** ongoing real-time continuous glucose monitoring for:
  - neonates, infants and pre-school children.
  - children and young people who undertake high levels of physical activity (for example, sport at a regional, national or international level).
• Children and young people who have comorbidities (for example anorexia nervosa) or who are receiving treatments (for example corticosteroids) that can make blood glucose control difficult. [new 2015]

• Consider intermittent (real-time or retrospective) continuous glucose monitoring to help improve blood glucose control in children and young people who continue to have hyperglycaemia despite insulin adjustment and additional support. [new 2015]

1.3 NICE Diagnostic guideline 21 makes the following recommendations on the use of the MiniMed Paradigm Veo. [4]

The MiniMed Paradigm Veo system is recommended as an option for managing blood glucose levels in people with type 1 diabetes only if:

• they have episodes of disabling hypoglycaemia despite optimal management with continuous subcutaneous insulin infusion and

• the company arranges to collect, analyse and publish data on the use of the MiniMed Paradigm Veo system (see section 7.1).

The MiniMed Paradigm Veo system should be used under the supervision of a trained multidisciplinary team who are experienced in continuous subcutaneous insulin infusion and continuous glucose monitoring for managing type 1 diabetes only if the person or their carer:

• agrees to use the sensors for at least 70% of the time
• understands how to use it and is physically able to use the system and
• agrees to use the system while having a structured education programme on diet and lifestyle, and counselling.

People who start to use the MiniMed Paradigm Veo system should only continue to use it if they have a decrease in the number of hypoglycaemic episodes that is sustained. Appropriate targets for such improvements should be set.

1.3.1 NICE DG21 does not support the routine use of The Animas Vibe and Dexcom G4 Platinum CGM systems. [4] NICE Medtech innovation briefing MIB51 reviews the MiniMed 640G system (Medtronic) system but makes no specific recommendations on its use. [5] However, experience of using the technologies is developing and feedback from East of England Clinicians is that in practice, all these systems are in use with good outcomes for patients. CGM technologies are developing quickly with more devices coming on to the market. This document does not seek to recommend a particular device.

1.3.2 The high cost of CGM devices and consumables prohibits the routine commissioning of CGM for all groups of patients identified in the NICE guidance. PAC have worked with clinicians in the EoE to define the patient groups which NICE recommend should be offered CGM. Where NICE have recommended that CGM should be considered, PAC support the use of CGM in very young children who are diagnosed with Type 1 diabetes under the age of 2 in line with advice from EoE paediatric specialists. Use in children who undertake high levels of physical activity or who have co-morbidities that make blood glucose control difficult is considered a low priority for funding.

2. General funding recommendations:

2.1 CGM must be initiated and managed by a consultant-led Specialist Diabetes Team.

2.2 Funding approval including treatment aims, continuation and stopping criteria must be agreed with the commissioner before commencement of treatment – see individual criteria below.

2.3 Funding should be provided for an initial period of 6 months and reviewed every 12 months.

2.4 Funding should be continued where there is evidence of:
• Achievement of treatment goals specified for each criteria below.
• Evidence for need for continuation of treatment e.g. evidence of continued hypo unawareness as agreed with commissioner prior to commencement of treatment.

2.5 Funding for treatment should be discontinued where:
• Patient/carers are unable to cope with sensor/ managing technology despite intensive support by the diabetic team.
• Failure to wear the sensor >70% of the time. [4]
• Failure to achieve treatment goals specified for each criteria.

2.6 Diabetes teams must ensure that:
• The motivation of children and their carers, and their ability to manage the technology appropriately has been assessed.
• Children and their carers are given education and training in the use of the CGM.

2.7 Before commencing treatment, clinicians must agree with the child/parent/carer agreeing the treatment aims and terms of use, e.g. agree to use the sensors for at least 70% of the time, and confirming that they understand that:
• Funding for treatment will be withdrawn if treatment aims are not met or the technology is not used as per the agreed treatment plan.
• The need for ongoing CGM will be reviewed and that it will be discontinued at an appropriate time.

2.8 Teams must submit data on use of CGM annually to the Eastern Paediatric Diabetes Network and commissioners for the purposes of audit of the use of CGM technology.

3. PAC recommendations and rationale:
This document does not seek to recommend a particular device. Choice of device should be from those agreed through the East of England Procurement Hub or via agreement with the CCG Medicines Optimisation Team.

Recommendation 1:
Children diagnosed with Type 1 diabetes aged < 2 years old

Rationale:
This group of children are extremely challenging to manage as they are unable to recognise or communicate symptoms of hypoglycaemia and have unpredictable dietary intake leading to marked variability of blood glucose levels. Therefore, these patients need a high number of blood glucose testing and often testing during night to manage the diabetes. All of these factors result in considerable parental anxiety and poor quality of life for the patient and the parents. Furthermore, in order to avoid hypos, the high blood glucose levels are accepted resulting in poor metabolic control. Early intensive control of hyperglycaemia is critically important as it is associated with reduced risk of diabetes-related complications in later life. [6]

Treatment aims:
• Reduce frequency of hypoglycaemic events
• Achievement and maintenance of target HbA1c agreed by the MDT
• Reduce blood glucose variability
• Improve quality of life
Entry criteria

- Diagnosed with Type 1 diabetes age <2 years

Review and stopping criteria

- Review ability to recognise and communicate symptoms of hypoglycaemia and continued need for CGM at each scheduled review.
- 3 month trial without CGM at age 5 years. Need for continued treatment assessed against criteria for funding CGM and Flash Glucose Scanning systems.

Recommendation 2:

Children who have had one or more episodes of severe hypoglycaemia resulting in cognitive impairment requiring external assistance for recovery, despite optimisation of diabetes care, defined as: [7]

- For younger children who normally require assistance to correct even mild hypoglycaemia: severe hypoglycaemia associated with severe neurological features usually resulting in coma or seizure and requiring parenteral therapy (glucagon or intravenous glucose).
- For older children and young people with diabetes: Severe hypoglycaemia requiring the assistance of another person to actively administer carbohydrates, glucagon, or take other corrective actions.

Rationale:

Severe hypoglycaemic episodes often cause significant adverse events such as seizures and can result in permanent structural changes in the brain.

Additionally, anxiety about the recurrence following a severe hypoglycaemic event leads to high frequency of blood glucose testing (≥ 8 tests per day) including testing during the night that disturbs sleep which is associated with a significant adverse effect on quality of life, and persistent efforts to maintain high blood glucose levels in excess of the recommended maximum target in order to avoid hypoglycaemic episodes, that adversely affect metabolic control.

Treatment aims:

- Reduction in the number of hypoglycaemic events
- Achievement and maintenance of target HbA1c agreed by the MDT
- Reduce blood glucose variability
- Improve quality of life

Entry criteria

- Younger children who normally require assistance to correct even mild hypoglycaemia: One or more episode of severe hypoglycaemia associated with severe neurological features usually resulting in coma or seizure and requiring parenteral therapy (glucagon or intravenous glucose), despite optimised diabetes care.
  OR
- Older children and young people: One or more episode of severe hypoglycaemia requiring the assistance of another person to actively administer carbohydrates, glucagon, or take other corrective actions despite optimised diabetes care.

Review and stopping criteria

- Review at 6 months and subsequently every 12 months against treatment aims and compliance criteria.
Recommendation 3:

Children with persistent hypoglycaemia unawareness \(^{a,b,c}\) with disabling hypoglycaemia \(^d\), despite optimised diabetes care or where the child is unable to communicate symptoms of hypoglycaemia with disabling hypoglycaemia. \(^d\)

a. Score \(\geq 4\) on the Clarke hypoglycaemia unawareness questionnaire

b. Score \(\geq 4\) on the Gold hypoglycaemia unawareness Likert scale

c. Evidence of incidentally detected hypoglycaemia episodes from downloaded blood glucose data/ significant hypoglycaemia lasting >15 minutes confirmed by diagnostic CGM or downloaded blood glucose data, that occurred during the waking day which the patients were unaware of or unable to communicate.\(^8\)

d. Disabling hypoglycaemia is defined as repeated and unpredictable hypoglycaemia that results in persistent anxiety about recurrence and is associated with a significant adverse effect on quality of life \(^9\). Disabling hypoglycaemia is associated with one or more of the following features:

- High frequency of blood glucose testing (\(\geq 8\) tests per day)
- High frequency of blood glucose testing during night that disturbs sleep
- Persistent efforts to maintain high blood glucose levels in excess of the recommended maximum target in order to avoid hypoglycaemic episodes, that adversely affect metabolic control.

Rationale:

The occurrence of frequent and unpredictable hypoglycaemia in children who are hypo unaware or unable to communicate symptoms of hypoglycaemia has significant consequences on the care of the child, and for their quality of life and that of their family/carers. Patients and parents are also anxious about occurrence of severe hypoglycaemia; indeed those with hypoglycaemia unawareness have 6-fold greater incidence of severe hypoglycaemic episodes. \(^{10}\)

The unpredictable nature of hypoglycaemia results in the need for frequent blood glucose testing (\(>8\) times a day) and often testing during the night or while the child would otherwise be asleep. This has a significant negative impact on the quality of life of the child and the family/carers. The fear of severe hypos lead parents/carers to maintain glucose levels at higher than recommended in order to reduce the risk of hypos, which results in poor control of HbA1c levels and increase of risk of long term complications.

Children with persistent hypoglycaemia awareness or where the child is unable to communicate symptoms of hypoglycaemia require a glucose monitoring system with alarms to alert carers to a hypoglycaemic event. Flash glucose monitoring does not currently have an alarm and is not a suitable technology for this group of patients.

Children with recently developed hypoglycaemia unawareness should be considered for management using FGS.

Treatment aims:

- Reduction in the number of hypoglycaemic events
- Achievement and maintenance of target HbA1c agreed by the MDT
- Reduce blood glucose variability
- Improve quality of life
Entry criteria

- Evidence of incidentally detected hypoglycaemia episodes from downloaded blood glucose data/significant hypoglycaemia lasting >15 minutes confirmed by diagnostic CGM or downloaded blood glucose data, that occurred during the waking day which the patients were unaware of AND
- Score ≥4 on the Clarke hypoglycaemia unawareness questionnaire or score ≥4 or the Gold hypoglycaemia unawareness Likert scale AND
- Frequent blood glucose testing (≥8 times per day) that is clinically appropriate on the recommendation of the diabetes specialist team, confirmed by data download from blood glucose testing meter.
- AND
- For patients with recently developed hypoglycaemia awareness (<3 months), management with Flash Glucose Scanning System (FGS) has failed to restore hypo awareness.

Review and stopping criteria:

- Review at 6 months and subsequently every 12 months against treatment aims and compliance criteria.
- 3 month trial without CGM after 3 years treatment. Need for continued treatment assessed against criteria for funding CGM and Flash Glucose Scanning systems.

All children with Type 1 diabetes are advised to perform blood glucose testing a minimum of 5 times per day; pre meals to calculate bolus doses of insulin, before bed time and 1 random test.

Additional tests are required to confirm a result indicating hypoglycaemia, where the result does not match symptoms and during times of illness.

Most children who are managed using insulin pumps, blood glucose test on average 8 times per day. The use of CGM would see a drop in number of blood glucose tests to approximately 5 tests per day, representing a modest cost saving.
References:


2. http://www.freestylelibre.co.uk/

3. Diabetes (type 1 and type 2) in children and young people: diagnosis and management NICE guidelines [NG18] Published date: August 2015 https://www.nice.org.uk/guidance/ng18

4. Integrated sensor-augmented pump therapy systems for managing blood glucose levels in type 1 diabetes (the MiniMed Paradigm Veo system and the Vibe and G4 PLATINUM CGM system) Diagnostics guidance [DG21] Published date: February 2016 https://www.nice.org.uk/guidance/dg21


6. The “Metabolic Memory” Theory and the Early Treatment of Hyperglycemia in Prevention of Diabetic Complications. Roberto Testa,1 Anna Rita Bonfigli,2 Francesco Prattichizzo,3 Lucia La Sala,3 Valeria De Nigris,4 and Antonio Ceriello3,4,5,* https://www.ncbi.nlm.nih.gov/pmc/articles/PMC5452167/


